Community Forum for Low and Mid-rise SEPP



August 2024

Agenda

- Welcome
- Acknowlegment of Country
- Presentation Andrew Watson Director Strategy and Environment
- Update on TOD SEPP Court Case Jamie Taylor Corporate Lawyer
- Questions

Acknowledgement of Country

Ku-ring-gai Council recognises the traditional custodians of the land and pays tribute to elders past and present.

Background

The proposed reforms are part of a package of reforms by the State Government to deliver 377,000 new homes by 2029 under the National Housing Accord:

- Transport Oriented Development (TOD) Program
 &
- Explanation of Intended Effect: Changes to create low- and mid-rise housing (EIE)

What is Broadly Proposed?

TOD:

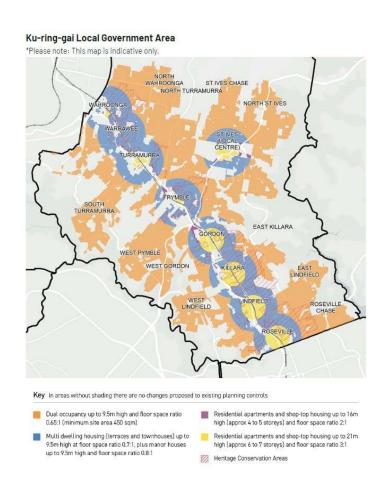
 Mid-rise housing – 6 -7 storey residential flat buildings and shop- top housing within 400 metres of Roseville, Lindfield, Killara and Gordon stations

LOW-RISE:

- Terraces, townhouses and manor houses within 800m of Roseville, Lindfield, Killara, Gordon, Pymble, Turramurra, Warrawee, Wahroonga railway stations and 800 m within the St Ives centre
- Dual occupancies on all R2(Low Density Residential) land across Ku-ring-gai

MID-RISE:

 Residential flat buildings in R2, R3, and R4 residential zones, within 400m of Roseville, Lindfield, Killara and Gordon stations



Why Are We Here?

At its meeting of 16 April 2024 Council resolved:

- A. That a report be brought back to Council on the Low to Mid-rise SEPP after the Department of Planning, Housing and Infrastructure provides more information to Council in May 2024.
- B. That following the report that Council conduct community forums in each of the Wards dealing specifically with the Low and Mid-rise SEPP.

Update on TOD SEPP Court Case

Jamie Taylor - Council's Corporate Lawyer

Background - EIE

- Explanation of Intended Effect (EIE):
 Changes to create low- and mid-rise
 housing public exhibition 15/12/23 to
 23/2/24
- Council submission on 21/02/24
- Policy Refinement Paper May 2024
- Stage 1 of the SEPP provisions came into effect on 1 July 2024.
- Stage 2 is expected in September 2024

Overview of Exhibited Low and Mid-rise Proposal

Mid-rise

- Within 400m of stations and nominated centres:
 - E1 (local centres) or MU1 (mixed use): up to 21m high (approx. 6 to 7 storey) shop-top housing at FSR of 3:1
 - R3 (medium density): up to 21m high (approx. 6 to 7 storey) apartments at FSR of 3:1
- 400m-800m of stations and nominated centres:
 - E1 (local centres) or MU1 (mixed use): up to 16m high (approx. 4 to 5 storey) shop-top housing at FSR of 2:1
 - R3 (medium density): up to 16m high (approx. 4 to 5 storey) apartments at a floor space ratio of 2:1

Overview of Low and mid-rise Proposal

Low Rise

On land zoned R2 (low density residential) within 800m of station and nominated centres:

- terraces and townhouses up to 9.5m high at FSR 0.7:1
- manor houses up to 9.5m high and floor space ratio 0.8:1.

On all land zoned R2 (low density residential)

 Dual occupancies on the basis of DA merit assessment with subdivision under the Exempt and Complying development SEPP from 1 July 2025 unless Council has implemented its own development controls though a planning Proposal.

Policy Refinement Paper

Policy refinement paper Released by the Government in May 2024 reflecting changes that might be recommended to the Minister Post-exhibition.

Engagement with Councils on this document, and further refinements, is ongoing.

Proposed Refinements to Planning Controls

Mid-rise Apartment buildings	EIE Standards	Proposed refinements	
Residential Flat buildings in R4 and R3 zones within 0- 400m of stations and centres.	Height: 21m FSR: 3.0:1 Min Lot size: Nil Min Frontage: Nil	 Height: 22m for residential flat buildings 24m for shop top housing Maximum 6 storeys FSR:2.2:1 Min Lot size: Nil Min Frontage: Nil 	
Residential Flat buildings in R4 and R3 zones within 400 – 800m of stations and centres.	Height: 16m FSR: 2.0:1 Min Lot size: Nil Min Frontage: Nil	 Height: 17.5 for residential flat buildings Maximum 4 storeys FSR:1.5:1 Min Lot size: Nil Min Frontage: Nil 	

Key Elements of Policy Refinement Paper

- Collaborate with Councils to remove unsuitable stations and town centres.
- Do not apply standards in employment zones (E1, E2, MU1 zones)
- Address Heritage
- Exclude land affected by high-risk flooding
- Exclude land affected by other high-risk hazards.
- Recalibrate the FSR and height for mid-rise standards
- Do not make changes to the Apartment Design Guide

Do not apply standards in employment zones (E1, E2, MU1 zones)

Reasons for not including:

- Comparable average height and FSR across Sydney (2.16:1 and 20m)
- Only account for small portion of total land (5.5%)
- Zones represent main locations for master planning.

What has Changed From 1 July 2024

 The State Environmental Planning Policy (Housing) Amendment (Dual Occupancies and Semi-detached Dwellings) 2024 was published on 28 June 2024.

 The provisions of the SEPP came into effect on 1 July 2024

What Does This Mean?

 Some but not all of the "low" parts of the low- and mid-rise housing EIE have been excised from the remainder of the package for early implementation.

 In stage 1, dual occupancies and semidetached dwellings are permitted in all R2 low-density residential zones across NSW.

Low-Rise Housing Diversity Code

- The Low-Rise Housing Diversity Code part of State Environmental Planning Policy (Exempt and Complying Development Codes) 2008 – provides a fast-track planning pathway for low-rise housing types.
- The complying development pathway has been "switched off" in 13 LGAs that do not have dual occupancy provisions
- In the next 12 months, development applications can be lodged for dual occupancies without there being development standards by which they can be assessed.
- The complying development pathway switches on automatically on 1 July 2025 whether or not these councils have new planning controls in place
- Thereafter the controls in the Low-Rise Housing Diversity Code apply

Stage 1 - Exclusions

The new policy reforms will not apply to certain sensitive areas, including:

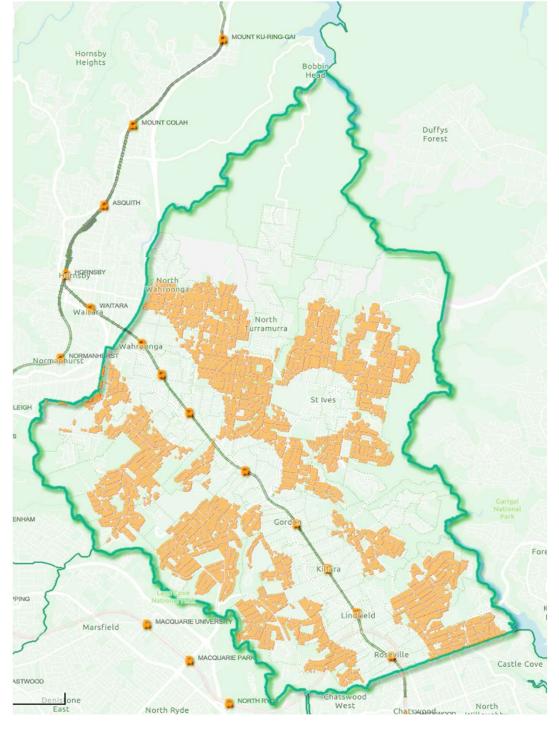
- high-risk land, including bushfire and flood-prone land, land identified as coastal wetlands, littoral rainforest or a coastal vulnerability area
- land located close to dangerous goods pipelines and aircraft noise
- land in a TOD Area, as defined under chapter 5 of the State Environmental Planning Policy (Housing) 2021
- land that constitutes or contains a heritage item
- the Hawkesbury, Blue Mountains and Wollondilly local government areas
- the Bathurst local government area (there is no suitable R2 land)
- land in proximity of Botany Industrial Park (stage 2 only)

Low-rise housing - dual occupancy

Within all land zoned R2 (Low Density Residential)

Impacts on:

- Trees
- Heritage
- Biodiversity
- Streetscape
- Bushfire risk
- Bush fire evacuation
- Accessibility



Low-rise housing – dual occupancies

FROM THIS – low density residential dwellings within high quality garden settings including large canopy trees





Low-rise housing – dual occupancies

TO THIS – proposed dual occupancies with loss of gardens, trees, streetscape.

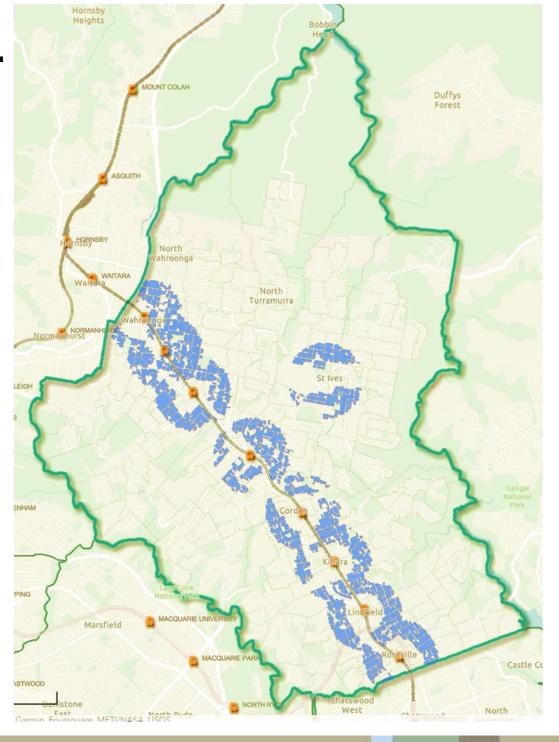




Low-rise housing - manor houses

Within 800m of Roseville, Lindfield, Killara, Gordon, Pymble, Turramurra, Warrawee, Wahroonga railway stations, and 800 m within the St Ives centre

- Impacts on:
- Trees
- Heritage
- Biodiversity
- Streetscape Bushfire risk within certain centres
- Accessibility



Low-rise housing – manor houses

FROM THIS – manor houses in Ku-ring-gai





Low-rise housing – manor houses

TO THIS – under the proposed changes



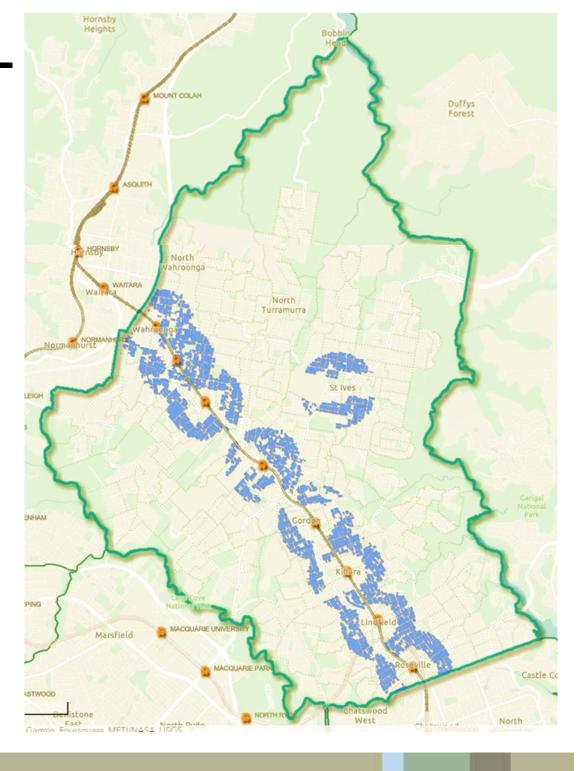


Low-rise housing - terraces & townhouses

Within 800m of Roseville, Lindfield, Killara, Gordon, Pymble, Turramurra, Warrawee, Wahroonga railway stations, and 800m within the St Ives centre

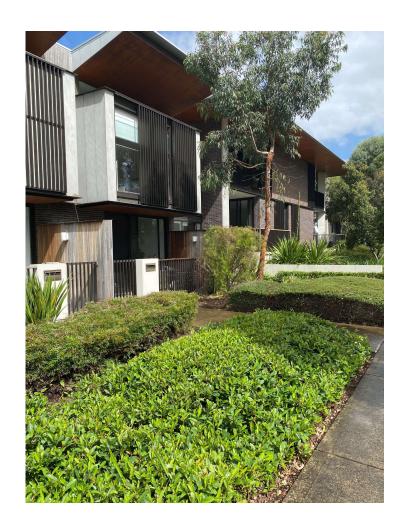
Impacts on:

- Trees
- Heritage
- Biodiversity
- Streetscape Bushfire risk within certain centres
- Accessibility



Low-rise housing - multi-unit housing (terraces/ townhouses)

FROM THIS – townhouses in Ku-ring-gai



Low-rise housing — multi-unit housing (terraces/ townhouses)

TO THIS – under the proposed changes





Mid-rise housing - Residential flat

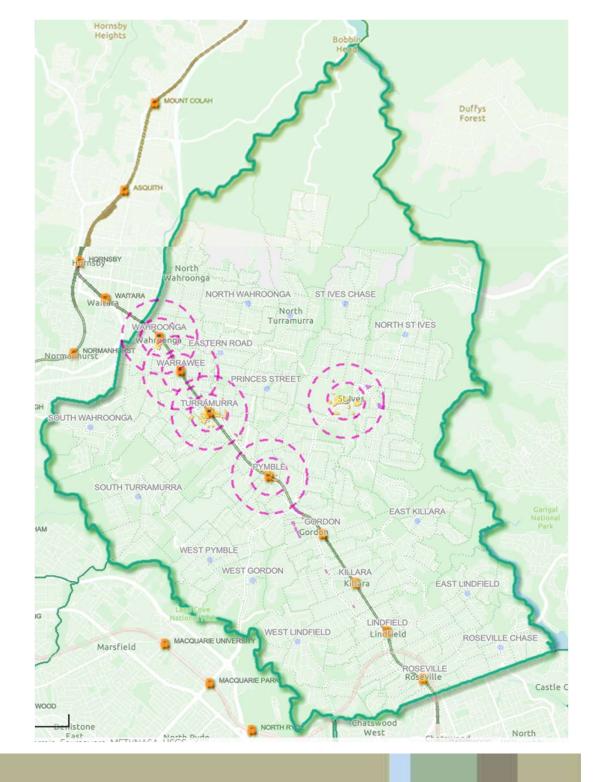
Residential fla buildings

(6 storeys)

Within 400m of Wahroonga, Warrawee, Turramurra, Pymble and St Ives

Impacts on:

- Trees
- Heritage
- Biodivesity
- Streetscape
- Bushfire risk within Roseville centre
- Accessibility



Mid-rise housing – residential flat buildings 6 Storeys

FROM THIS – apartments in Ku-ring-gai in garden settings with tall trees





Prospective Station Precincts

- Roseville Station
- Lindfield Station
- Killara Station
- Gordon Station
- Pymble Station
- Turramurra Station
- Warrawee Station
- Wahroonga Station

Prospective Town Centre Precincts

- Gordon Shopping Mall
- Lindfield Shops (Lindfield Ave)
- St Ives Shopping Village
- Turramurra Shops

Questions we asked DHPI

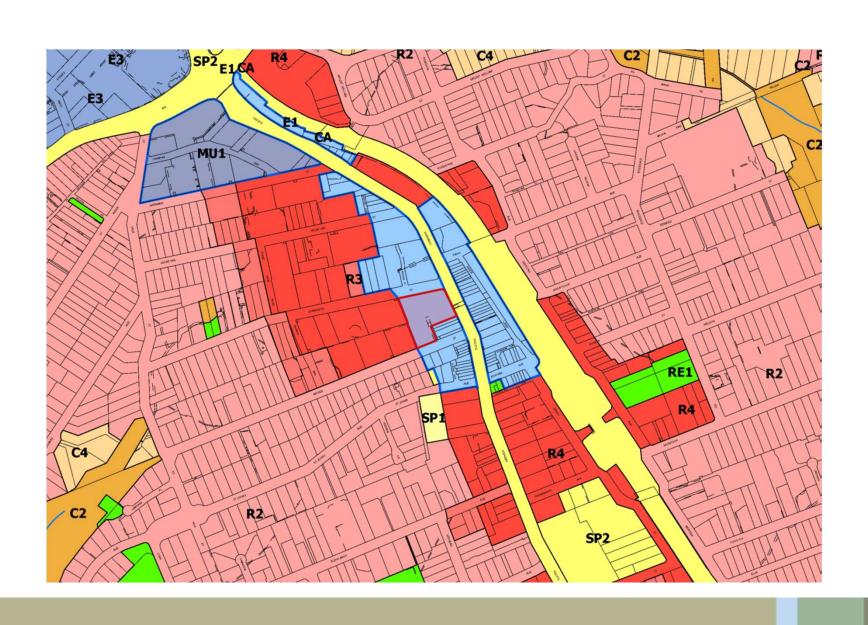
- Is the intent that the 'Centre' applies only to the above listed shopping centres and if so, will these be mapped?
 Or is it intended that the 'centre' will apply to the full extent of land zoned E1 in Gordon, Lindfield, St Ives and Turramurra?
- From what point will the 400m and 800m walking distance be measured? Will it be from the boundary of the above mentioned shopping centres or will it be from the boundary of the E1 zone?
- Will the residential sites affected by the low and mid-rise controls be mapped as they have been for the TOD areas or will they be determined on a case-by-case basis?

Answers We Received

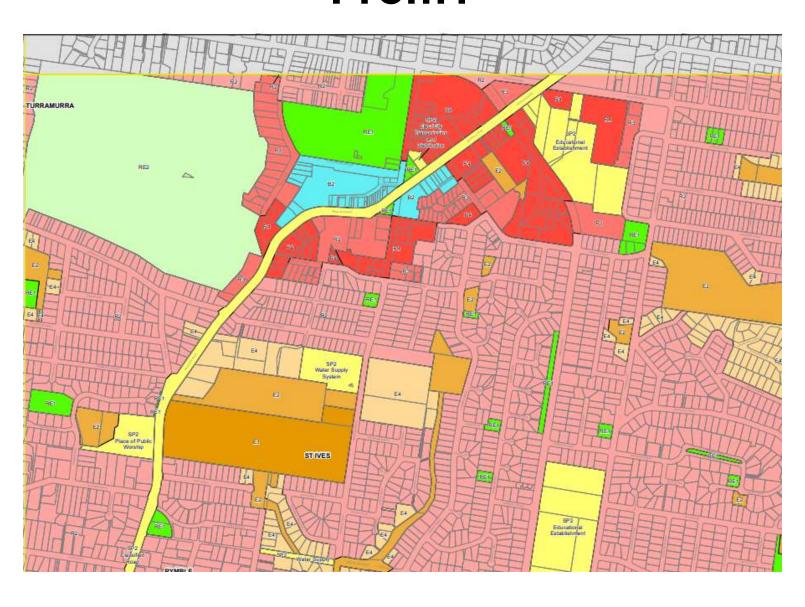
The proposed intention is to map the extent of the E1 zone applying to the centre. The 400m and 800m walking distance is to be measured from the mapped boundary of the E1 zone.

We are not proposing to map the extent of the 400m and 800m walking catchment around each centre, instead we will define this in the SEPP similar to the existing affordable housing provisions.

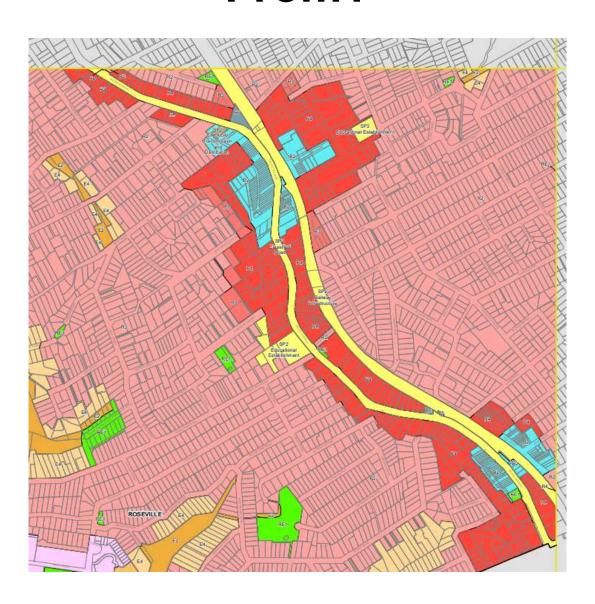
Where to measure 400m/800m Catchment From?



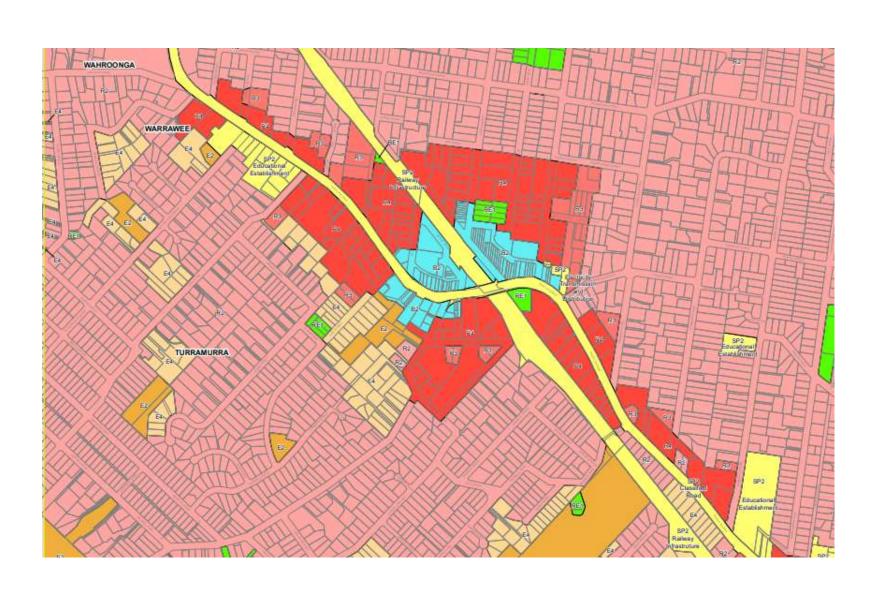
Where to measure 400m/800m Catchment From?



Where to measure 400m/800m Catchment From?



Where to measure 400m/800m Catchment From?



Criteria for Inclusion of Stations and centres

1. Service Frequency

Less than 30minutes

2. Proximity to Major Centres

 Train travel time of less than 30 mins to Sydney CBD, North Sydney, Chatswood etc.

3. Full-line Supermarket

 Supermarkets with retail floor area exceeding 2000sqm

4. Regular Bus Service

Frequency of at least 1 bus per hour.

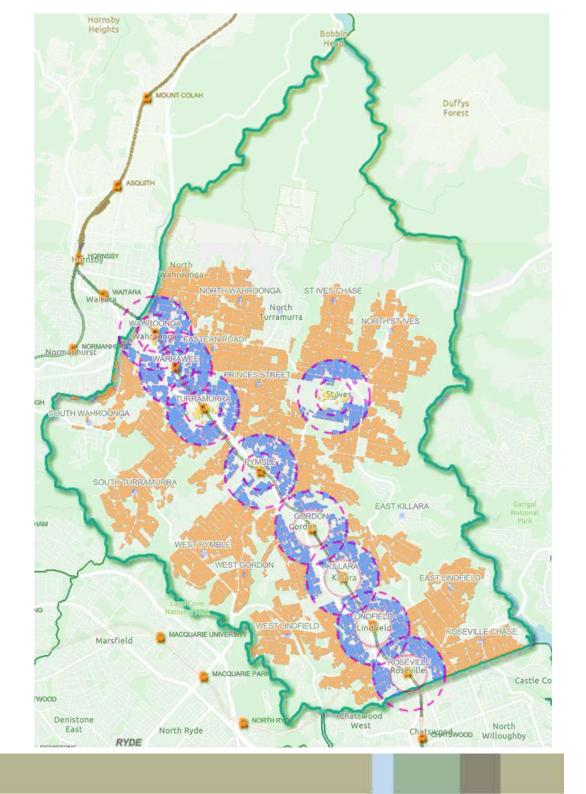
Station/Town Centre Exclusions

Further station and town centre exclusions will include, but are not limited to, the following:

- Essential infrastructure: These concerns should be critical and urgent, rather than general issues that can be addressed over time. Essential infrastructure includes water, sewage, stormwater, and electricity.
- Road infrastructure: These issues should be critical and urgent, rather than general issues that can be addressed over time. General traffic management is not considered a critical issue.
- Quality of train service: DPHI have already screened for frequencies, distance to major hubs, and co-location with town centres, so the remaining issues may relate to capacity and reliability.
- Quality of bus services in town centres: DPHI have only done a basic bus service screening for town centres, the remaining issues may relate to capacity, reliability, and frequency.

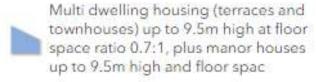
What This Means For Ku-ring-gai

Impacted dwellings	23,924
LMR new dwellings (net) Assumes 100% take-up	99,481
TOD new dwellings (net) Based on estimate of 4,500 dwellings per TOD centre	18,000
TOTAL Dwelling (net) Assumes 35% take-up	41,118
New residents @ 2.4 persons per dwelling	98,683
TOTAL Dwelling (net) Assumes 100% take-up	117,481
New residents @ 2.4 persons per dwelling	281,954

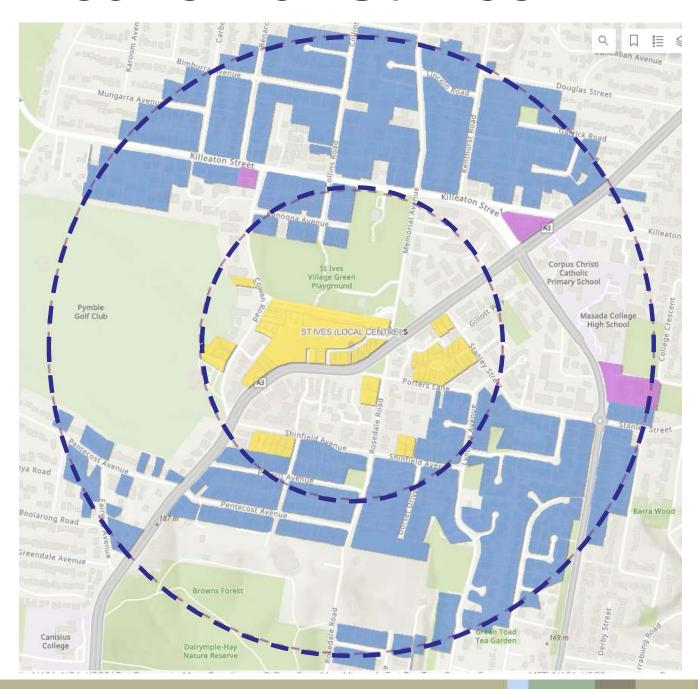


What This Means For St Ives

Impacted dwellings	766
LMR new dwellings (net) Assumes 35% take-up	2,395
New residents @ 2.1 pp per dwelling	5,030
LMR dwellings new (net) Assumes 100% take-up	6,842
New residents @ 2.1 pp per dwelling	14,368



Residential apartments and shop top housing up to 21m high (approx 6 to 7 storeys) and floor space ratio 3.0:1

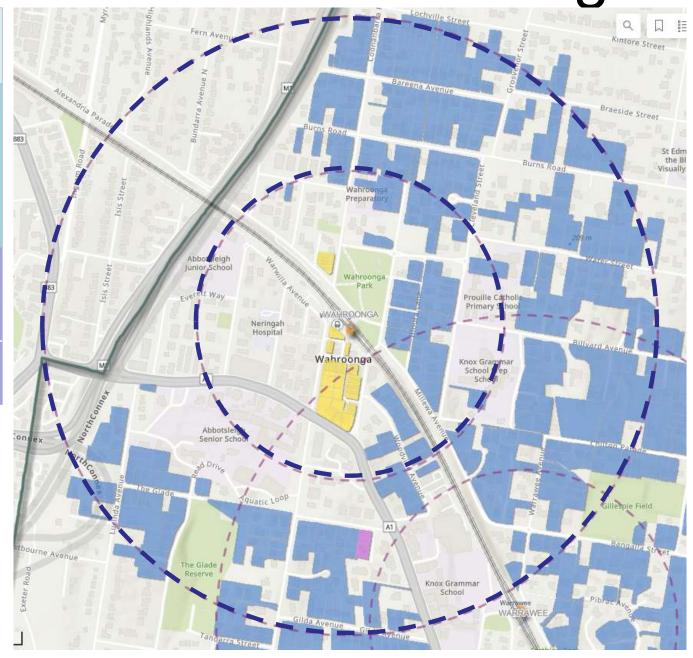


What This Means For Wahroonga

Impacted dwellings	514
LMR new dwellings (net) Assumes 35% take-up	1,436
New residents @ 2.1 pp per dwelling	3,015
LMR new dwellings (net) Assumes 100% take-up	4,105
New residents @ 2.1 pp per dwelling	8,620

Multi dwelling housing (terraces and townhouses) up to 9.5m high at floor space ratio 0.7:1, plus manor houses up to 9.5m high and floor space

Residential apartments and shop top housing up to 21m high (approx 6 to 7 storeys) and floor space ratio 3.0:1



What This Means For Warrawee

Impacted dwellings	392
LMR new dwellings (net) Assumes 35% take-up	1,621
New residents @ 2.1 pp per dwelling	3,404
LMR new dwellings (net) Assumes 100% take-up	4,632
New residents @ 2.1 pp per dwelling	9,727

Multi dwelling housing (terraces and townhouses) up to 9.5m high at floor space ratio 0.7:1, plus manor houses up to 9.5m high and floor spac

Residential apartments and shop top housing up to 21m high (approx 6 to 7 storeys) and floor space ratio 3.0:1

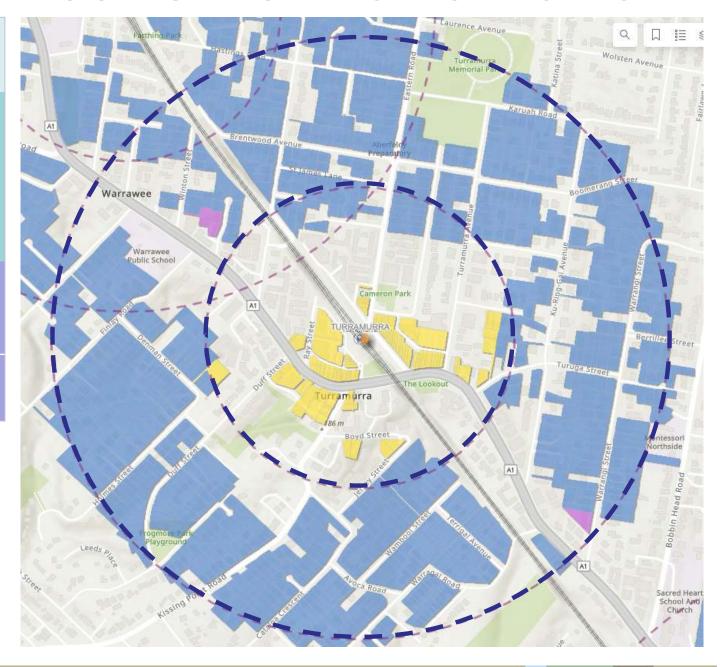


What This Means For Turramurra

Impacted dwellings	938
LMR new dwellings (net)* Assumes 35% take-up	2,477
New residents* @ 2.1 pp per dwelling	5,201
LMR new dwellings (net)* Assumes 100% take-up	7,079
New residents* @ 2.1 pp per dwelling	14,865

Multi dwelling housing (terraces and townhouses) up to 9.5m high at floor space ratio 0.7:1, plus manor houses up to 9.5m high and floor spac

Residential apartments and shop top housing up to 21m high (approx 6 to 7 storeys) and floor space ratio 3.0:1

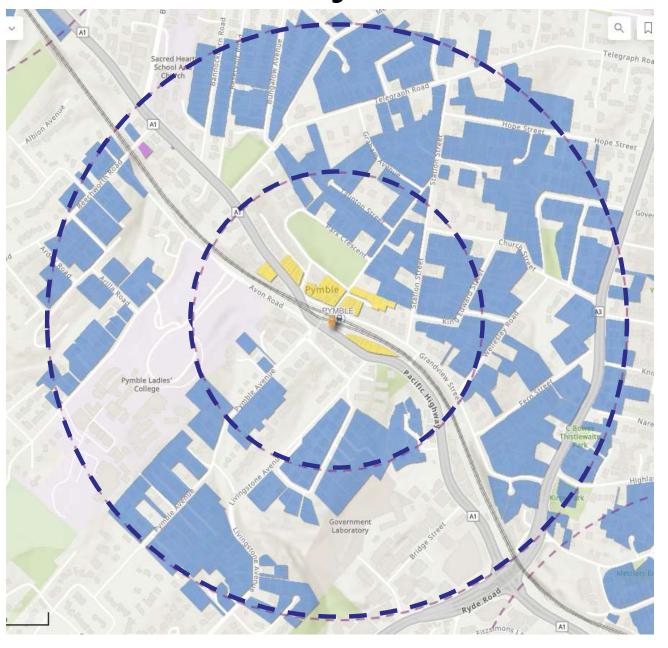


What This Means For Pymble

Impacted dwellings	740
LMR new dwellings (net) Assumes 35% take-up	1,691
New residents @ 2.1 pp per dwelling	3,551
LMR new dwellings (net) Assumes 100% take-up	4,833
New residents @ 2.1 pp per dwelling	10,149

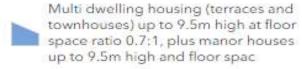
Multi dwelling housing (terraces and townhouses) up to 9.5m high at floor space ratio 0.7:1, plus manor houses up to 9.5m high and floor spac

Residential apartments and shop top housing up to 21m high (approx 6 to 7 storeys) and floor space ratio 3.0:1

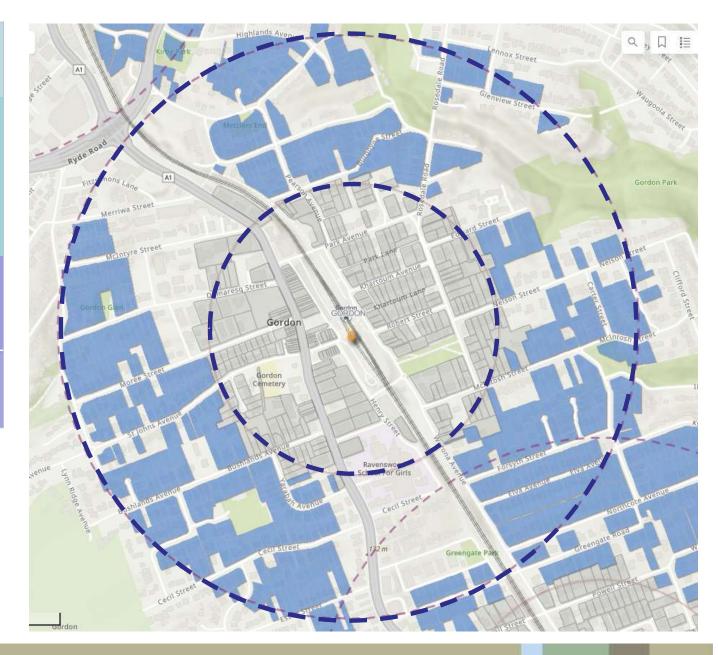


What This Means For Gordon

Impacted dwellings	613
LMR new dwellings (net) Assumes 35% take-up	1,207
New residents @ 2.1 pp per dwelling	2,535
LMR new dwellings (net) Assume 100% take-up	3,448
New residents @ 2.1 pp per dwelling	7,241



Residential apartments and shop top housing up to 21m high (approx 6 to 7 storeys) and floor space ratio 3.0:1



What This Means For Killara

Impacted dwellings	652
LMR new dwellings (net)* Assumes 35% take-up	1,061
New residents @ 2.1 pp per dwelling	2,228
LMR new dwellings (net) Assumes 100% take-up	3,031
New residents @ 2.1 pp per dwelling	6,365

Multi dwelling housing (terraces and townhouses) up to 9.5m high at floor space ratio 0.7:1, plus manor houses up to 9.5m high and floor spac

Residential apartments and shop top housing up to 21m high (approx 6 to 7 storeys) and floor space ratio 3.0:1

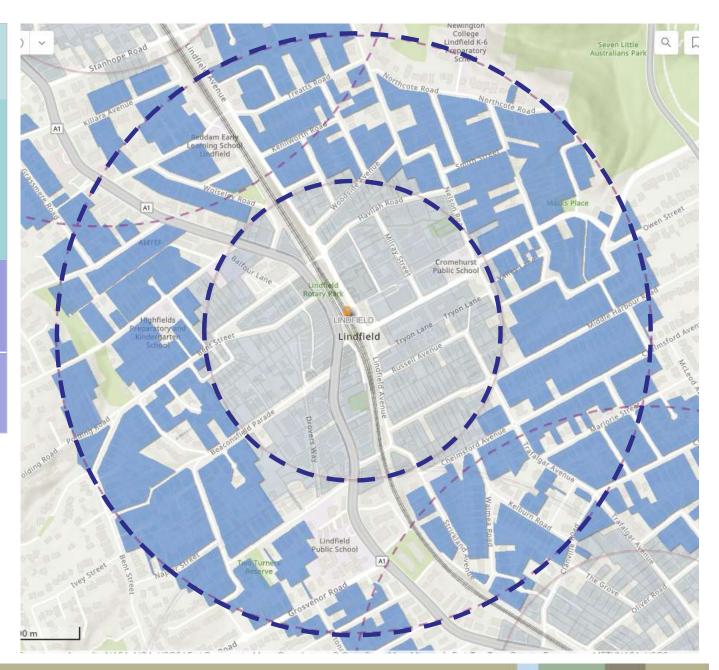


What This Means For Lindfield

Impacted dwellings	855
LMR new dwellings (net) Assumes 100% take-up	1,228
New residents @ 2.1 pp per dwelling	2,579
LMR new dwellings (net) Assumes 100% take-up	3,509
New residents @ 2.1 pp per dwelling	7,369

Multi dwelling housing (terraces and townhouses) up to 9.5m high at floor space ratio 0.7:1, plus manor houses up to 9.5m high and floor space

Residential apartments and shop top housing up to 21m high (approx 6 to 7 storeys) and floor space ratio 3.0:1

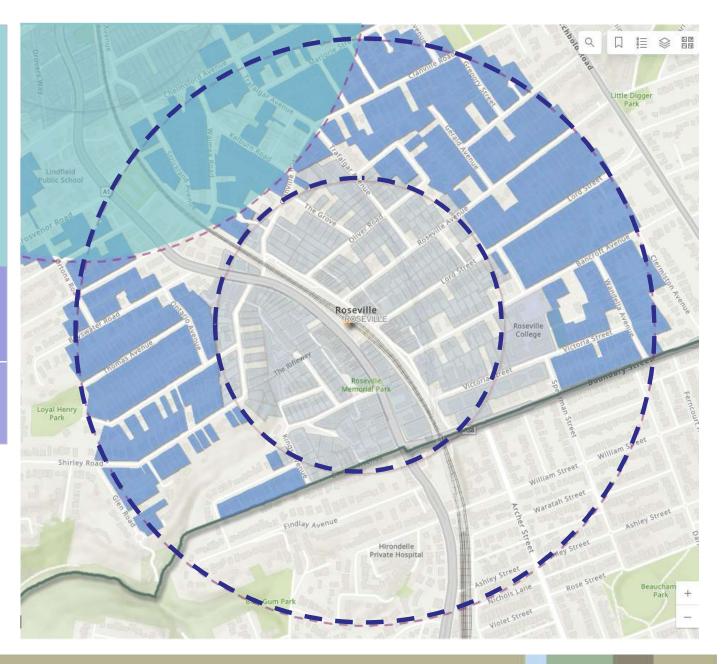


What This Means For Roseville

Impacted dwellings	531
LMR new dwellings (net) Assumes 35% take-up	935
New residents @ 2.1 pp per person	1,964
LMR new dwellings (net) Assumes 100% take-up	2,671
New residents @ 2.1 pp per person	5,609

Multi dwelling housing (terraces and townhouses) up to 9.5m high at floor space ratio 0.7:1, plus manor houses up to 9.5m high and floor space

Residential apartments and shop top housing up to 21m high (approx 6 to 7 storeys) and floor space ratio 3.0:1

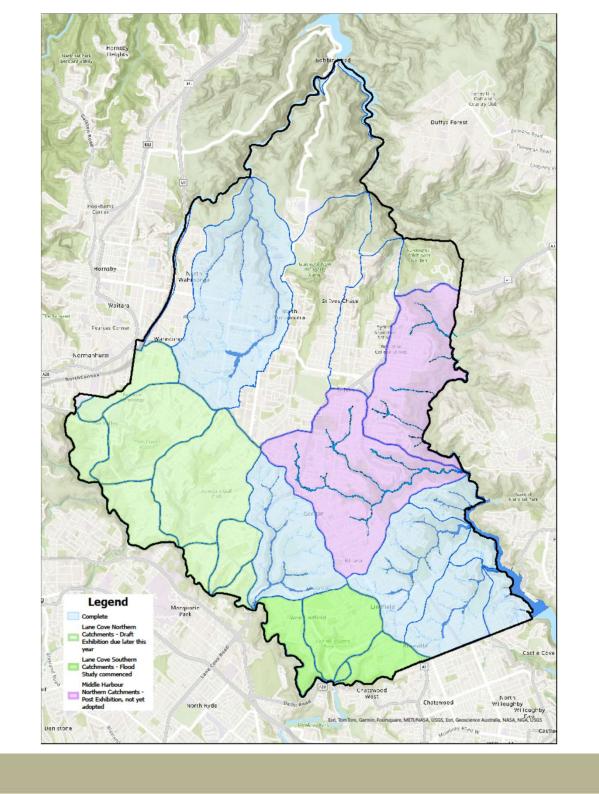


Bushfire Risk

- Exclude land designated as Bushfire prone land Category 1 on Rural Fire Service mapping.
- Any additional bushfire prone land nominated for exclusion should be confined to issues that cannot be managed at the DA stage, and should be well-evidenced (e.g., studies, mapping).

Flooding Risks

- Exclude land below the Probable Maximum Flood (PMF) level in the catchments of Hawkesbury-Nepean Valley and Georges River. Council should assist in determining the appropriate exclusion areas to be mapped by the Department.
- Any additional flood prone land nominated for exclusion should be confined to issues that cannot be managed at the DA stage and should be well-evidence



Evacuation Risks

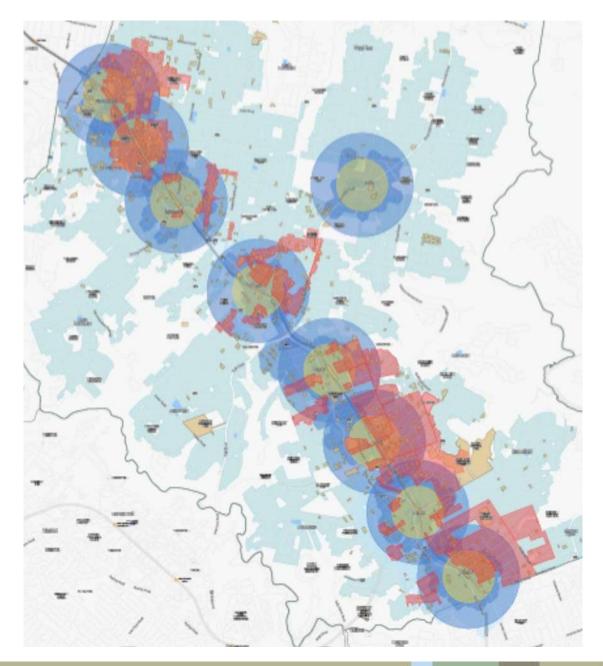
- Exclude land based on evacuation capacity constraints or other evacuation issues, arising from hazards risk (e.g bushfire, flooding or other hazard).
- Any land nominated for exclusion based on evacuation risks should be those which are unable to be managed at the DA stage. These must be appropriately evidenced (e.g., through previous evacuation studies).

Other Risks

 The Department has investigated other hazards including coastal management, contaminated lands, acid sulfate soils, land slip, pipelines and dangerous industries

Heritage impacts

- Widespread
- 4,000+ endangered heritage sites in two proposals – areas and items
- Local KRG historic differences increase heritage impacts
- Disproportionate impact density placed in core historic development
- 40% of affected land is heritage listed
- 83% listed in Killara 400m radius
- 3,000+ heritage sites within 800m of stations & centre (2,000+ for 4 south TOD stations)



Biodiversity in Ku-ring-gai

- Highly valued by our community
- Protected through a framework of local and State environmental controls, Policies and strategies.
- 7 endangered ecological communities
- 2 Critically Endangered (BGHF, STIF)
- Many threatened fauna and flora species
- 700 native plant species
- 300+ vertebrate species
- Numerous invertebrates
- Provide critical ecological services



Impacts on aquatic and terrestrial species

Increased hard surfaces will result in degradation of downstream riparian habitats that aquatic wildlife depend on.





Distributions of species that thrive in Ku-ring-gai's leafy gardens will contract, leaving small populations isolated from one another.

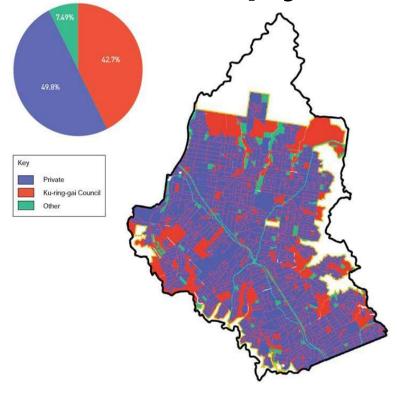
Loss of "habitat Stepping Stones"

Urban Forest and Tree Canopy

Impacts

Urban Forest Strategy (2022) aims to increase canopy cover from 45% up to 49% across the LGA.

Within R2 aims for increase from 35% up to 40%





These objectives are now completely unachievable

Canopy Impacts Low – Mid Rise Housing EIE

Based on canopy mapping from 2022, impacts from the low-rise housing SEPP can be estimated:

Within the R2 Low Residential

- Existing Canopy cover approximately 35%.
- ~80,000 trees
- Target canopy under the SEPP proposal for dual occupancy is 15-25%
- Assuming reduction of canopy is generally proportional to a reduction in trees

An average 20% canopy =

40% canopy loss in R2

Potential loss of trees under the low-rise provisions of this SEPP:

- 100% uptake, loss up to 32,000 trees
- 50% uptake, loss up to 16,000 trees
- 25% uptake, loss up to 8,000 trees





Canopy Impacts Low – Mid Rise Housing - Gazetted

The final SEPP excluded some areas of R2

- Bushfire prone land
- TOD Areas
- Flood prone land mapped within Hawkesbury Nepean Catchment



- Target canopy under the SEPP for dual occupancy is 15-25% (ave 20%)
- Assuming reduction of canopy is generally proportional to a reduction in trees

An average 20% canopy = 40% canopy loss from existing R2

Potential loss of trees within the eligible areas under the low-rise provisions:

- 100% uptake, loss up to 25,600 trees
- 50% uptake, loss up to 12,800 trees
- 25% redevelopment of the R2 zone under the SEPP, loss up to 6,400

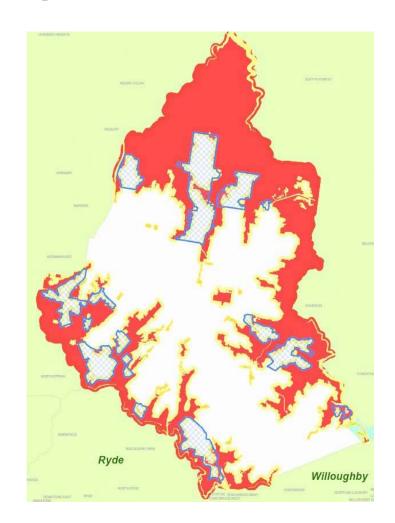




Environmental Impacts

Bushfire

- SEPP proposals now exclude Bushfire Prone Land (BFPL) mapping from the Low-rise provisions;
 - BFPL is present in Roseville TOD area the areas mapped with BFPL or BFPL buffer should be excluded from TOD SEPP
- Ku-ring-gai currently has areas identified with restricted evacuation, increase of development in the LGA will impact on evacuation from these vulnerable areas
- BFPL Buffer mapping only extends 100m from the Bushland edge. However, asset losses during events are known to occur up to 400m away.



Environmental impacts

"environmental controls will apply to the extent they are not inconsistent with the new standards"

Low-mid housing SEPP:

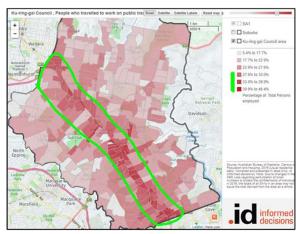
- Canopy targets range from 15% to 25% for Dual Occupancies
- Ku-ring-gai's steep topography with ridgetop development hasn't been considered.
- Significant increases in impervious surface area will have negative impacts on, stormwater management, flooding and downstream waterway health.

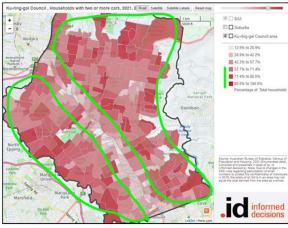
No requirement to retain existing vegetation

Reduced habitat and amenity.
Increased urban heat.

Traffic and Transport

- Public transport for journeys to work increases with proximity to stations (top) and as a consequence, household vehicle ownership increases moving away from the railway line (lower)
- The Low and Mid-Rise SEPP would result in a large number of new dwellings with poor access to transport, shops and services and high car dependency, with cumulative traffic impacts to the TOD centres.
- Traffic effects likely to be exacerbated in Gordon, Lindfield and Roseville centres, due to the close proximity of Pacific Highway and railway line.





Traffic and Transport

- No transport impact assessment of the TOD Program and Low-Mid Rise SEPP.
- Preliminary assessments suggest traffic generation of TOD development would be substantial:
- PM peak equivalent to adding 2+ new full-line supermarkets in each centre.
- Internal testing of only 2,500 new dwellings and additional retail in Gordon indicates parts of the road network still became congested even with planned upgrades in the Ku-ring-gai Contributions Plan.
- To accommodate significant additional trips on the Pacific Highway would require widening on both sides of it to add a traffic lane in each direction (which is very unlikely to occur)

Open Space

- Ku-ring-gai Council has an award-winning Open Space Acquisition Program to provide additional public open space.
- Ku-ring-gai Council actively delivers new local parks explicitly designed for highly intensive use of relatively small spaces, having delivered seven parks (over 25,000sqm) so far.
- The current s7.11 contributions plan levies pro rata per capita to deliver new open space
- The introduction of the TOD has now significantly impacted the purchasing capacity of Council to provide suitable open space within high density areas.



Lindfield Village Green

Community Centres and libraries

- Council completed a Community Facilities
 Strategy in 2018
- Study found Councill has a shortfall of about 10,000sqm of library and community floorspace based on the population forecasts
- The two SEPPs combined could add an estimated 280,000 people not previously accounted for
- Increasing the undersupply by a further 33,000sqm to a total of 40,000sqm



Stormwater and Sewage

- Studies show areas of the existing stormwater system have inadequate capacity to convey the 5% AEP event (20yr ARI);
- These capacity issues will need to be addressed
- Council records show Sydney Water have self-reported 50 sewer leaks since Jan 1 2023
- No information has been provided on the impacts that the potential development will have on system capacity for both proposed SEPPs
- Ku-ring-gai is still in the process of completing flood studies and identifying areas of overland flow.
- Flood mapping data is not yet available for all TOD areas (noting flood studies are currently being undertaken for the Lane Cove Catchments south of the Pacific Highway)
- Flood mapping for much of the northern part of the LGA is yet to be commenced, only Lovers Jump Creek Catchment has a completed Flood Study.

Non-refusal standards

- While the Low and Mid-rise SEPP purport to continue to allow "merit assessments" where any local LEP controls preclude or constrain realisation of SEPP FSR and height standards, the non refusal standards take precedence.
- Most controls in the Ku-ring-gai LEP and DCP that are designed to protect local character, amenity, heritage, biodiversity and other special environmental areas, would otherwise reduce or preclude realisation of the new height and FSR standards.
- Any claim that there will continue to be opportunity for genuine merit
 assessment, taking into account those heritage, biodiversity and heritage
 matters does not align with Council's independent expert advice.
- The Low and Mid-rise SEPP has now been split into stages 1 and 2, with the Government explicitly stating that Non-refusal standards will apply to Stage 2 later in 2024.

QUESTIONS?